Moving to the New Financial System

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FMS Conference
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Discussion Points

- 1. Why are agencies moving to a new Financial System?
- 2. Specific Implementation Experience
- 3. Observations
- 4. Recommendations
- 5. The proposed CGAC and its impact on new financial system implementations

1. Why are agencies moving to a new Financial System?

- A. To satisfy Federal Mandates
- B. To meet agency goals

A. Federal Mandates

- 1. OMB Circular A-127, Financial Management Systems requirement
- 2. Federal Financial Management Improvement Act (FFMIA)
- 3. OMB Circular A-130, Management of Federal Information Resources

Specifically OMB Circular A-127 requires agencies to:

- 1. Establish and maintain a single integrated financial management system
- 2. Have an ongoing financial systems improvement planning process
- 3. Perform periodic reviews of its financial system capabilities
- 4. Maintain financial management system components that comply with uniform Federal accounting concepts and standards promulgated by FASAB (Federal GAAP)

FFMIA requires agencies...

To install integrated financial systems that substantially comply with:

- Government-established system requirements
- Accounting standards
- USSGL at the transaction level

OMB Circular A-130 requires agencies to...

Use commercial off-the-shelf (COTS) software:

- o to reduce costs
- improve the efficiency and effectiveness of financial system improvement projects
- reduce the risks inherent in developing and implementing a new system

A-127 also

- 1. Requires COTS products to be certified
- 2. Assigned the CFO Council responsibility for:
 - developing and administering the certification test
 - notifying GSA when the product passes the test
 - providing information on CORE requirements and related test scenarios

Office of Federal Financial Management (formerly JFMIP)

- 1. Issues Federal Financial Management System Requirements (FFMSR)
- 2. FFMSR specifies the mandatory functional and technical requirements that agency financial management systems must meet in order to comply with Federal standards mandated in FFMIA
- 3. The Framework for Federal Financial Management Systems document describes the basic elements of a model for integrating financial management systems

B. Meet agency goals

- 1. Maintain unqualified opinions by the required deadline without heroic efforts
- 2. Resolve material weaknesses and reportable conditions in internal controls
- 3. Achieve 'green' on the President's Management Agenda (PMA)

B. Meet agency goals (cont'd)

- 4. Adapt to new financial statement requirements
- 5. Improve efficiencies and effectiveness in financial management operations
- 6. Provide program managers with timely & accurate financial information

2. Specific implementation experience

- Project 1: Oracle Implementation
 - Develop the Accounting Flexfield (AFF)
 - Convert the legacy structure into the new structure
- Project 2: SAP Implementation
 - IV&V role
 - Develop a cut over plan

2. Specific implementation experience (cont'd)

- Project 3: Post Oracle Implementation
 - Development of Process flows
 - Policy and Procedure development
 - Treasury reporting
 - Trading Partner files
- Project 4: SAP Implementation
 - Develop an accounting classification code
 - Recommend functionality

3. Observations

- Be prepared to have your audit opinion negatively impacted
- Management Support is critical
- Agency personnel need to understand the COTS
- The implementers need to understand the legacy system as well as the critical business processes
- Properly define your requirements
- Agency SMEs must be involved

3. Observations (cont'd)

- The New System will change the way people work
- This is a marathon and not a sprint
- Transition can be very difficult
- Your agency is unique
- Some customization should be expected
- Patience is key, expect changes along the way

4. Recommendations

- Management leadership plays a critical role
 - 1. Reinforce the vision: The new system will improve financial management
 - 2. Facilitate and ensure buy-in across the agency
 - 3. Become a cheer leader to the implementation team
 - 4. Ensure funds are available to complete the project

4. Recommendations

- Management leadership plays a critical role (cont'd)
 - 5. Ensure that agency SMEs are involved in the implementation
 - 6. Get periodic updates on project status and progress
 - 7. Assist in resolving issues

4. Recommendations

- Management leadership plays a critical role (cont'd)
 - 8. Hold the implementer accountable (Make sure they understand your business as well as the new Federal requirements)
 - 9. Ensure that your system will be able accommodate new OMB, Treasury requirements (Future Growth segments)
 - 10. Current operations cannot be forgone, look to contractor help to assist in performing current operations

4. Recommendations (cont'd)

- Adequate Planning is key
- Emphasize Training (the timing of training is key)
- Encourage Open Communications
- Prepare the users for a Culture Change
- Reengineer processes to maximize the functionality of the COTS package
- Partner with the Implementer

5. The proposed CGAC and its impact on new financial systems

- What is it?
- What is an accounting classification structure?
- Background of CGAC
- O Why the structure?
- Desired outcome
- The proposed structure itself

What is CGAC?

Common Government-wide accounting classification (CGAC) structure for use by all Federal agencies.

An accounting classification structure...

Provides a consistent means for classifying financial events that enables the summarization and reporting of information

The purpose and result of CGAC is to:

- A. Define a standard way to capture information when classifying the financial effects of government business activities
- B. Result: a uniform accounting classification structure that provides the name, definition and field size of classification elements to be used

Background

- A. CGAC is a Financial Management Line of Business (FMLoB) initiative
- B. OMB is the executive sponsor
- c. CFO Council's Financial Systems Integration Office (FSIO) Oversight Transformation Team provides oversight and guidance
- D. FSIO is responsible for completing this project

Why the CGAC structure? Currently...

- 1. Each agency can develop its own classification structure
- 2. Classification structures used in agency systems vary from agency to agency and often from <u>bureau</u> to <u>bureau</u> within the <u>same agency</u>
- 3. Classification information exchanged between core financial management and feeder systems is not standardized.
- 4. Every interface must be custom defined. There is no standard interface.
- 5. Defining an interface requires a lot of effort and resources

CGAC...

- 1. establishes a standard way to classify the financial effects of government business activities.
- 2. includes data elements needed for internal and external reporting and,
- 3. provides flexibility for agency mission-specific needs.

Core Financial System Requirements identifies 13 elements:

- 1. Treasury Account Symbol
- 2. Budget Fiscal Year
- 3. Internal Fund Code
- 4. Organization
- 5. Program
- 6. Project

Core Financial System Requirements identifies 13 elements (cont'd):

- 7. Activity
- 8. Cost Center
- 9. Object class
- 10. Revenue Source
- 11. Budget Function
- 12. Budget Sub function
- 13. Accounting period.

Overview of the structure

Fund

Internal Fund Code

Treasury Account Symbol:

- Subclass Code
- Owner Agency Identifier
- Allocation Transfer Agency Identifier
- Beginning Fiscal Year
- Ending Fiscal Year
- Main Account Code
- Sub-Account Code

Budget Account elements:

- Owner Agency Identifer with Fund:
- Budget Bureau Code
- Budget Account Code
- Budget Account Title

Fund attributes:

- Federal Account Symbol Title
- Fund Type Code
- Receipt Account Indicator
- Financing Account Code
- FACTS II Reportable Indicator
- Cancellation Date

Organization

Entity Identifier

- · Agency Identifier
- Bureau Identifier

Internal

Organization Code

 7 agencydefined levels

USSGL account attributes associated with Fund:

- Apportionment Category Code
- BEA Category Code
- Borrowing Source Code
- Budget Function or Subfunction Code
- Custodial or Noncustodial Code
- Definite or Indefinite Code
- Direct or Reimbursable Code
- Public Law Number
- Treasury Account Status Code

Program

Strategic Goal Code

Program Code

 3 agency-defined levels

Activity Code

3 agency-defined levels

Project Code

 4 agency-defined levels

Government-wide Project Code

USSGL account attributes associated with Program:

- Apportionment Category B Program Code
- Apportionment Category B Program Text
- Program Report Category Code
- Program Report Category Text

Transaction

USSGL Account Code USSGL Account Extension Code

USSGL account attributes:

- Federal or Non-Federal Code
- Trading Partner Agency Identifier
- Trading Partner Bureau Identifier
- Advance Code
- Authority Type Code
- Availability Code
- Exchange or Nonexchange Code
- Trading Partner Main Account Code
- Transfer To or From Code
- Credit Cohort Year
- Year of Budget Authority
 Code

Accounting Period
Object Class Code

Object Class Extension Code

Revenue Source Code Budget Fiscal Year Business Event Type Code

Agency Location Code

Critical Agency Mission-Specific or Future Use

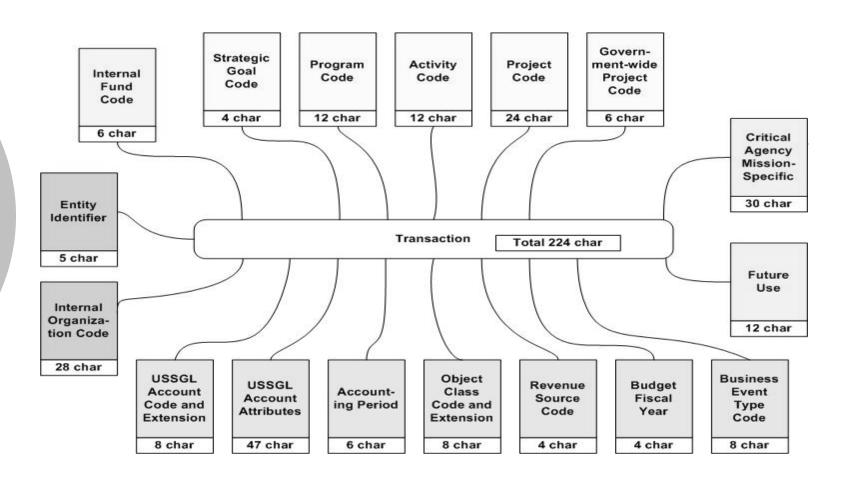
Critical Agency Mission-Specific Fields

 5 agencydefined fields

Future Use Fields

 2 fields to be defined in the future

CGAC elements captured in a transaction



Desired Outcomes from implementing CGAC

- A. Promote a universal understanding of data elements
- B. Help agencies standardize account codes internally
- c. Aid in the evolution of standardizing financial management throughout the Federal government
- D. Ease the transition when an agency moves to a new financial management system or Shared Service Provider (SSP)

How can an agency ease the transition to a new financial management system or Shared Service Provider (SSP)?

- 1. Become familiar with the CGAC when it is finalized
- 2. Ensure that your implementer is familiar with the CGAC
- 3. Talk with FSIO about any concerns
- 4. Take time to properly define the Critical Agency Mission Specific or Future Use Segment
- 5. Be patient and flexible this is new!

We talked about...

- 1. Why are agencies moving to a new Financial System?
- 2. Specific Implementation Experience
- 3. Observations
- 4. Recommendations
- 5. Impact of the proposed CGAC on new financial system implementations

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